

UTAH TRANSPORTATION COMMISSION MEETING

Friday, May 13, 2016 – 8:30 a.m.

Tooele City Council Chambers - 90 North Main Street, Tooele

The May 2016 meeting of the Utah Transportation Commission was called to order to 8:31 a.m. by Acting Chairman J. Kent Millington in the Tooele City Council Chambers, located at 90 North Main Street in Tooele. Chairman Millington reminded presenters and audience members that the meeting was being broadcasted live at [youtube/utahDOT/live](https://youtube.utahDOT/live).

Introductions of Commission members, UDOT staff and local government officials were made. Lew Cramer was welcomed and introduced; pending confirmation from the Senate, he will be the Commission's newest member. He briefly addressed the group. Those in attendance included:

J. Kent Millington, Acting Commission Chairman	Jewel Allen, Grantsville City Council
Meghan Z. Holbrook, Commissioner	Myron Bateman, Tooele County Commissioner
Wayne K. Barlow, Commissioner	Patrick Dunlavy, Tooele City Mayor
Dannie R. McConkie, Commissioner	Wade Bitner, Tooele County Commissioner
Naghi Zeenati, Commissioner	Doug Sagers, State Representative, District 21
Gayle F. McKeachnie, Commissioner	Brigitte Mandel, FHWA Assistant Division Administrator
Carlos Braceras, UDOT Executive Director	Ivan Marrero, FHWA Division Administrator
Shane Marshall, UDOT Deputy Director	Andrew Gruber, WFRC Executive Director
Heather Barthold, Commission Assistant	H. David Burton, Utah Transit Authority Chairman
Bill Lawrence, UDOT Programming Director	Jerry Benson, Utah Transit Authority Acting Director
Bob Pelly, UDOT Planning and Programming	Aaron Larsen, Forsgren
Bryan Adams, UDOT Region Two Director	Andy Powell, AECOM
Dave Schwartz, UDOT Region Two Program Manager	Brad Hupmhreys, Stanley Consultants Inc.
Dian McGuire, UDOT Right of Way	Brandon Cloward, Parsons
Jason Davis, UDOT Operations Director	Dave Nazare, HDR
Kris Peterson, UDOT Region One Director	Jamie Evans, Evans Grader and Paving
Lisa Wilson, UDOT Region Two Deputy Director	Jason Phillips, Jacobs
Linda Hull, UDOT Policy and Legislative Services	Lee Davidson, Salt Lake Tribune
Lyle McMillan, UDOT Right of Way Director	Lew Cramer, CBC Advisors
Mat Allred, UDOT Communications	Lynda Jensen, Forsgren and Associates
Nathan Lee, UDOT Program Development Director	Mike Worrall, JUB Engineers
Randy Park, UDOT Project Development Director	Rikki Sonnen, JUB Engineers
Robert Miles, UDOT Traffic and Safety Director	Rob Clegg, Clegg Consult
Becky Nix, UDOT Structures	Stephen Bryan, Wilson and Company
Brent Schvaneveldt, UDOT Region Three	Tracy Duthal, Rockville, Utah
Matt Swapp, Aeronautics Planning	Wayne Bennion, WFRC
Bent Marshall, Grantsville City Mayor	

APPROVAL OF MINUTES

Commissioner Zeenati moved to approve the minutes of the April STIP Workshop and Commission Meeting. Commissioners Barlow and Holbrook seconded the motion and the minutes were unanimously approved.

LOCAL AREA PRESENTATION BY REGION TWO

Dave Schwartz, UDOT Region Two Program Manager, gave a presentation to highlight current and upcoming projects in Tooele County. Since 2014, there has been \$48,537,444 of project funding in Tooele County, with \$12,420,067 in 2016. Dave talked briefly about work on SR-36, Grantsville Main Street, Midvalley Highway and the SR-201 extension. He also reviewed major upcoming projects in Region Two.

A discussion of the growth and major capacity projects on the west side of the Wasatch Front took place. Carlos Braceras, UDOT Executive Director, added that exciting things are happening in UDOT's partnership with UTA, including the installation of radio systems in traffic signal cabinets that can talk to UTA busses and give them an advantage on the signal system if they're running behind schedule. He said the technology will know the schedule of the bus systems and work to maintain the schedule.

PUBLIC COMMENTS

Grantsville Mayor Brent Marshall thanked UDOT and the Commission for the previous day's tour. He talked about the growth in Tooele Valley and the corresponding needs. He said the I-80 and SR-36 interchange he was glad to see the SR-201 extension was being looked at, and said the I-80 and SR-36 interchange at exit 99 is a tremendous pinch point, and he appreciates that the SR-201 extension is being considered. Mayor Marshall also discussed the need for Midvalley Highway, especially for commercial development. He also talked about safety concerns and drainage, capacity and curb and gutter needs on Grantsville Main Street. He thanked Marjorie Rasmussen for her efforts with the activated pedestrian crossing at Hale Street. Chairman Millington told Mayor Marshall that issues brought up on the tour were discussed in the Staff Update Meeting that followed, and that the Commission is actively looking for ways to assist.

Tooele Mayor Patrick Dunlavy welcomed the Commission and expressed his appreciation of Region Two and Project Manager Jessica Rice for her work on the Tooele Main Street project. He also said that it means a great deal to Tooele for UDOT to use funds to construct projects in the City. He also talked about the rapid growth in the valley, and the need for Midvalley Highway. He again expressed his appreciation to the Commission and UDOT staff; he said he can imagine how hard it is to have billions of dollars in project needs and only millions to do the work with.

State Representative Doug Sagers thanked UDOT, the Commission and Region Two for the work they do. He said he recognizes how difficult it is to allocate funds and prioritize projects, and said UDOT is doing a great job.

Jewell Allen, Grantsville City Councilmember, said she was glad to see Mormon Trail Road on the project list. She said running gives her opportunities to get good perspective on the city. She talked about Grantsville Main Street and the need to integrate the safety of pedestrians while accommodating traffic on the road. She said she hopes trails and sidewalks can be integrated. She thanked the Commission for considering the needs of the City and County. Commissioner Holbrook said that the Commission is really taking a hard look at Tooele and what can be done with transit, trails, biking and everything else. She also expressed thanks to Grantsville City for having the statue of Hilda Erickson in front of their office.

Tooele County Commissioner Wayne Bitner said he enjoyed the previous day's tour and the opportunity to tell the group more about the Tooele Valley. He expressed appreciation to the Commission for coming out to Tooele. He reiterated the need for Midvalley Highway. He said the County is doing everything it can to maximize the funds that UDOT is providing. He talked about the Economic Development Committee's efforts and said offers to purchase right of way are anticipated to happen next week. He also discussed the gravel south mountain haul road that gives opportunities for heavy traffic to get from Grantsville into Rush Valley. He talked about the County's use of cold mix rotomilling, which is being utilized on the roadway going over Johnson's Pass into Dugway. He said the County has won two awards for using the cold mix method.

Tooele County Commissioner Myron Bateman expressed his thanks for all the work done in Tooele County. He talked about the safety need to lower the speed limit by Village Boulevard. He said the County would pay for a flashing sign and make the area safer.

Andrew Gruber, Executive Director of the Wasatch Front Regional Council (WFRC), expressed his appreciation to the local area city and county elected officials and UDOT staff for their collaboration in long range planning. Chairman Millington thanked Andrew and WFRC for the work they do.

UTAH TRANSIT AUTHORITY ANNUAL REPORT

H. David Burton, Board Chairman, and Jerry Benson, Interim President/CEO gave Utah Transit Authority's (UTA) annual report. Through their presentation, they discussed UTA reforms, which included foundation reforms, policy, procedure and personnel overhauls, and the continuing process of ongoing transparency and accountability within the agency. Board goals and accomplishments in ridership, revenue development, and

stakeholder and customer satisfaction were reviewed. Finances, funding, ridership and service were also reviewed. An overview of the Provo-Orem Transportation Improvement Project (TRIP) was given, and UTA's efforts on sustainability and other accomplishments were highlighted.

A discussion on open meetings and the opportunity for public comment took place. Chairman Millington talked about his previous experience serving on the UTA Board of Trustees. Commissioner McConkie thanked Chairman Burton and Mr. Benson and acknowledged UTA's efforts in transparency. He passed a brochure of fast facts out to the other Commissioners.

A discussion about the structure of committee meetings took place, which was followed by a discussion of ridership trends.

UDOT SCOREBOARD

Randy Park, UDOT Project Development Director reported on the construction program. Since April's Commission meeting, 18 projects were advertised; most being safety, rehab or preventative maintenance projects that should be constructed this season. He said the larger projects get going earlier in the year. UDOT has 138 active projects to date.

Commissioner Zeenati asked Randy to explain contractor incentives. Randy said that as contractors meet quality levels, UDOT pays for incentives, and on the opposite side, when they don't meet the quality levels, there are disincentives. He explained that a contractor may have a bid item that UDOT pays 100 % for if the goal is met; if the goal is not met, UDOT might pay 80%, and if it is exceeded, UDOT may pay 110%. He used roadway smoothness as an example and explained that if a contractor can meet the level of smoothness, UDOT pays the bid price; if the smoothness level is exceeded, the contractor receives incentive pay.

Jason Davis, UDOT Operations Director reported on the safety program. Robert Miles, UDOT Traffic and Safety Director, used the online Numetric tool (udot.numetric.com/traffic-and-safety/crash-query#/) to show crash data. He looked at April's accidents, and continued to narrow the information down by different factors. In the future, the report will include rates.

REPURPOSING EARMARKS UPDATE

Bill Lawrence, UDOT Programming Director, updated the Commission on the earmark repurposing opportunity. Due to obligation limit availabilities, only \$4 million, in different funding categories, is available to reprogram, not the larger dollar amount previously reported. Bill shared a spreadsheet of projects that qualify for the repurposed funds. This information was presented for information only, as UDOT will make a dollar-for-dollar exchange to allow for more time to decide how the \$4 million should be repurposed; once decided recommendations will be brought to the Commission for approval.

PROGRAM DEVELOPMENT

2016 STIP Amendment #8

Funding Adjustments at Award or Post Construction

Bill Lawrence, UDOT Programming Director, presented two "At Award" funding adjustments, requesting to return a combined total of \$3 million back to their respective programs. Commissioner Zeenati moved to approve the request and Commissioner Barlow seconded the motion. The request was unanimously approved.

Kaysville Trail Crossing at 200 North - Region One TAP Addition

Region One requested to add a D&RGW Trail Crossing at 200 North in Kaysville as a new Transportation Alternatives Project (TAP) to the FY 2016-2020 STIP. The project was approved by the WRFC Technical Advisory Committee and will address safety issues at the crossing. \$116,724 is programmed for 2017. The city would advance construct the project using their own funds and be reimbursed when federal dollars become available. Commissioner Barlow moved to approve the request and Commissioner McConkie seconded the motion. The request was unanimously approved.

SR-270; 9th South Connector Bridge Rehabilitation – Funding Addition

Region Two and the UDOT Structures group requested to add \$900,000 to the SR-270; 9th South Connector Bridge Rehabilitation project after bids came in higher than the engineer's estimate. The additional funds will allow for rebidding and the rehabilitation of five structures. The funds will come from the 2014 Bridge Preventative Maintenance Program. Commissioner McConkie moved to approve the request and Commissioner Holbrook seconded the motion. The request was unanimously approved.

SR-45 Road Collapse - Funding Addition

Region Three requested to add \$1.75 million to the SR-45 Road Collapse project. The design has progressed to include a new bridge to span the collapsed area, estimated at \$3.4 million. The Commission approved adding \$1.5 million to the \$150 thousand of Region Three contingency money to start design. \$1.75 million is available from unprogrammed balance in the 2016 Pavement Rehabilitation (Purple Book) program. The project is anticipated to advertise in June, with bridge construction taking place this year. Commissioner Zeenati moved to approve the request and Commissioner Barlow seconded the motion. The request was unanimously approved.

SR-68 Projects Combination – For Information Only

Bill Lawrence informed the Commission of Region Three's intent to combine three project on SR-68 to create an economy of scale and better project coordination during design and construction. All three projects are in the same year and vicinity. The Region would like to keep the SR-68; Saratoga Springs to Stillwater Parkway project, and close out the other two projects PINs.

Cache MPO TIP Amendment - Project Addition

Bill Lawrence presented the Cache Metropolitan Planning Organization (CMPO)'s request to add a new active transportation project to the FY 2016-2021 STIP. The project is a Safe Routes to School-type sidewalk project in Millville City on 100 and 200 North. Commissioner Barlow moved to approve the request and Commissioner McConkie seconded the motion. The request was unanimously approved.

FY2017 State Program Funds – 2016-2020 STIP Addition

Bill Lawrence requested to add the FY 2017 State Program Funds to the 2016-2020 STIP. The State Funded Program Lists were discussed in the April workshop. Bill said nothing has changed; new programs are highlighted and changes are in red. Commissioner Holbrook moved to approve the request and Commissioner Zeenati seconded the motion. The request was unanimously approved.

Additions to UDOT Website for Public Comments

Bill Lawrence reviewed where the public comment box on the UDOT website was. After going to the Transportation Commission page on the UDOT website, there is a Public Comment Form for STIP Program link on the STIP Workshop and Project Lists page. He encouraged the public to look at the 2016 STIP Workshop book and make comments; no comments have been received.

Projects and Program Funded Values (Federal Program)

Bill Lawrence requested to add the list of Federal Program Projects and Program Funded Values identified at the April workshop to the FY 2017-2021 Draft STIP. Commissioner Barlow moved to approve the request and Commissioner Zeenati seconded the motion. The request was unanimously approved.

JHC Projects

Bill Lawrence presented the Joint Highway Committee's (JHC) recommendation to include the STP Small Urban Road, TAP Small Urban, TAP Non-Urban, STP Non-Urban, State Park Access and Off System Bridge programs to the Draft FY 2-17-2022 STIP and post them on UDOT's website for public comment. Commissioner Zeenati moved to approve the request and Commissioner McConkie seconded the motion. The request was unanimously approved.

UDOT Rural Transit Program List

Bill Lawrence requested the approval to add the Transit Program to the draft 2017-2022 STIP and include it on UDOT's website for public comment. Commissioner McConkie moved to approve the request and Commissioner Zeenati seconded the motion. The request was unanimously approved.

2017 Utah Airport Capital Improvement Program

Bill Lawrence presented the Division of Aeronautics 5-year Statewide Airport Capital Improvement Program as information only. The ACIP is a planning level summary of projects and cost estimates for both FAA and State funded projects for the statewide airport system. Funding for the projects listed in the ACIP are not guaranteed until Federal and State grants are issued. The program will be brought back to the Commission in June for approval.

Matt Swapp, from the Division of Aeronautics discussed the grants process.

REQUESTS FOR USE OF CORRIDOR PRESERVATION FUNDS

Lyle McMillan, UDOT Right of Way Director, reviewed the Marda Dillree Corridor Preservation Budget and Obligations spreadsheet.

Saunders Sign Company - SR-109, Gentile Street; Layton

Lyle presented the Corridor Advisory Council's recommendation to relocate a sign, which would have to be relocated when Gentile Street is widened, to the Fort Lane Village parcel that was approved for purchase with corridor funds earlier in the year. The sign company and the Fort Lake Village has agreed to relocate the sign easement if UDOT pays for the relocation costs of \$154,000. Commissioner Holbrook moved to approve the recommendation and Commissioner Barlow seconded. The recommendation was unanimously approved.

Cory and Kimberly Green – 1800 North, Hooper

Lyle presented the Corridor Advisory Council's recommendation to purchase a single family residence in Hooper for \$130,000. The property is needed for the widening of 1800 North which will take place in 2023; the property will be turned into a rental in the interim. Commissioner Barlow moved to approve, and Commissioner Zeenati seconded the motion. The purchase was unanimously approved.

Steve and Belinda Nebeker – SR-108, West Point

The Corridor Advisory Council recommended the purchase of a single family residence on a .5 acre lot in West Point. The property is in the SR-108 corridor, but not in the funded portion. The current owners wish to sell their house now instead of waiting for the project. The property appraised for \$245,000. Commissioner Barlow moved to approve the recommendation, and Commissioner Holbrook seconded. The purchase was unanimously approved.

Ronald and Shirley Moss – West Davis Corridor, Syracuse

A Syracuse home is in the preferred alignment of the West Davis Corridor. Of the property's 10 acres, 4.75 acres are impacted by the corridor and have appraised for \$225,700 or \$47,500 per acre. The Corridor Advisory Council's gave a favorable recommendation to purchase the property. Commissioner Barlow moved to approve the recommendation and Commissioner McConkie seconded the motion. The property purchase was approved unanimously.

I Works, Inc. – SR-9 Corridor, Hurricane

The Corridor Advisory Council recommended the purchase of a 3-acre vacant property in Hurricane that is needed to protect segment 6 of the Southern Parkway corridor on SR-9 that will complete the expressway back to I-15. The property is located where a new interchange will connect SR-9 and the Southern Parkway. The land has appraised for \$75,000. Commissioner Barlow moved to approve the recommendation and Commissioner Zeenati seconded the motion. The purchase was unanimously approved.

SCENIC BYWAY RULE AMENDMENTS

Linda Hull, UDOT Policy and Legislative Services Director, reviewed the emergency Scenic Byway Rule amendments that give property owners who don't want to be included a process that could be used immediately after the bill took effect. This alternate process gives a 60-day window for the committee to demonstrate why the property shouldn't be scenic.

Linda said the Commission will have an opportunity to review the final rule proposal before September.

INFORMATIONAL ITEMS

FHWA Report

Ivan Marrero, FHWA Division Administrator, announced that UDOT received an acceleration deployment grant to develop a system that will allow for the automation of contractor registration and DBE certification.

Ivan announced Secretary of Transportation Anthony Foxx's "Every Place Counts" design challenge that is aimed at local and tribal government officials to address areas where highways may have divided communities. 4 finalists will be selected to receive USDOT resources and services.

Ivan also discussed the median barrier guidance that was issued on April 25, which is the result of a National Transportation Safety Board investigation after a semi-truck crossed over a median, hitting a bus carrying college baseball players from Texas, killing four and injuring others. The report shared details of the accident and developed guidelines of where to put cable median barriers.

Commission Committee Reports

Commissioner Zeenati reported on the Community Impact Board (CIB) meeting. Commissioner Barlow attended the Corridor Preservation Advisory Council meeting. Commissioner Holbrook said she didn't attend Joint Policy Advisory Committee (JPAC), and deferred to Shane Marshall, UDOT Deputy Director to give a report of the meeting. Commissioner McConkie attended the TransCom meeting, and will attend UTA's Board Meeting. Another discussion about UTA's committee meetings took place. Commissioner McKeachnie reported on the Joint Highway Committee meeting.

Chairman Millington brought up committee assignments. He said he will be talking with each commissioner about current assignments and possible reassignments once Lew Cramer is officially appointed as the 7th Commissioner.

Carlos Bracerias said that Legislative Auditors will be releasing their fiscal and performance audit report in the next two to four weeks. After UDOT prepares a response, the report will go to the Legislative Audit Committee before becoming a public audit. Carlos said some room for improvement areas were identified, but overall, the audit was a good one. Once the audit becomes public, it will be discussed with the Commission.

Upcoming Transportation Commission Meetings

August's meeting in Duchesne was discussed. The consensus from the Commission was to have two days of meetings instead of one condensed day.

Upcoming meetings and locations are below.

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| • June 16-17 – Logan | • September 15-16 – West Point | • November 17-18 – Eagle Mountain |
| • August 11-12 – Duchesne | • October 13-14 – Ephraim | • December 9 – Salt Lake City |

The meeting adjourned at 11:54 a.m.


Commission Assistant